

Message Text

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INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00
INRE-00 AID-05 CEA-01 CIAE-00 COME-00 EB-07 EA-07
FRB-03 INR-07 IO-13 NEA-10 NSAE-00 OPIC-03 SP-02
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ERDA-05 DODE-00 FEAE-00 FPC-01 H-01 INT-05 L-03
NSC-05 PM-04 OES-07 SS-15 STR-04 ACDA-07 PRS-01
PA-01 NRC-05 OIC-02 /145 W

-----021412Z 093623 /46

O R 281537Z APR 77

FM USMISSION OECD PARIS

TO SECSTATE WASH DC IMMEDIATE 6357

INFO ALL IEA CAPITALS

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C O R R E C T E D C O P Y (LINE 11 OF SUMMARY OMITTED.
SECS 2 AND 3 CORRECT AS SENT)

E.O.11652: GDS

TAGS: ENRG OECD

SUBJECT: APRIL 25-26 IEA GOVERNING BOARD

1. SUMMARY. APRIL 25-26 IEA GOVERNING BOARD FEATURED WELL-RECEIVED PRESENTATION BY DAVID FREEMAN OF MR. SCHLESINGER'S STAFF AND DISCUSSION OF US ENERGY PROGRAM AND CONTINUED PROGRESS IN REDUCED DEPENDENCY EXERCISE. RESPONSE TO US PROGRAM AS A WHOLE WAS UNIVERSALLY POSITIVE, ALTHOUGH SEVERAL DELS VOICED SPECIFIC CONCERNS. MAJOR THEME STRESSED BY LARGE NUMBER OF DELS DURING DISCUSSION OF US PROGRAM, AS WELL AS LATER DISCUSSION OF REDUCED DEPENDENCY EXERCISE, WAS CONCERN OVER NUCLEAR PROSPECTS, PARTICULARLY IN LIGHT OF US NON-PROLIFERATION POLICY, AND DESIRE FOR IEA TO PLAY A MAJOR ROLE IN FOSTERING INTERNATIONAL COOPERATION ON ENERGY POLICY ASPECTS OF NUCLEAR FUEL CYCLE ISSUES. IT WAS AGREED
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THAT NEXT GB (SET FOR JUNE 27, 28 AND POSSIBLY 29) WOULD INCLUDE FULL DISCUSSION OF NUCLEAR PROSPECTS. NEXT GB WILL ALSO CONSIDER AN AMALGAMATED REDUCED DEPENDENCY PACKAGE CONSISTING OF A GROUP OIL IMPORT OBJECTIVE OF 26 MMBPD IN 1985, A SET OF GENERAL POLICY GUIDELINES BASED ON AMENDED VERSION OF THOSE CONTAINED IN CHAIRMAN ROHWEDDER'S NOTE (IEA/GB(77)19), AND INDIVIDUAL COUNTRY

RECOMMENDATIONS RESULTING FROM SLT REVIEW. OBJECTIVE WILL BE A LATE SEPTEMBER OR EARLY OCTOBER MINISTERIAL MEETING AT WHICH MINISTERS WILL BE EXPECTED TO INDICATE THEIR POLITICAL COMMITMENT IN THE CONTEXT OF THE ABOVE PACKAGE TO STRENGTHENED NATIONAL POLICY MEASURES DIRECTED AT ACHIEVEMENT OF GROUP OBJECTIVE. GOVERNMENTS WERE ASKED TO SUBMIT TO SECRETARIAT SUGGESTED CHANGES IN ROHWEDDER'S 13 POLICY GUIDELINES WITHIN A WEEK. END SUMMARY

2. US ENERGY PROGRAM. APRIL 25-26 IEA GOVERNING BOARD LED OFF WITH PRESENTATION ON US ENERGY PROGRAM BY DAVID FREEMAN OF WHITE HOUSE ENERGY OFFICE. IN PRESENTING MOST OF THE INFORMATION CONTAINED IN "FACT SHEET" ISSUED BY WHITE HOUSE, FREEMAN NOTED THAT NEW US PROGRAM RESPONDED IN VIRTUALLY ALL RESPECTS TO FINDINGS AND RECOMMENDATIONS COMING OUT OF IEA WORK, PARTICULARLY US REVIEW BY SLT, AND THAT THIS PROGRAM, IF ENACTED BY CONGRESS, WOULD PERMIT US TO PLAY ITS PROPER ROLE IN JOINING WITH CONSUMERS AND PRODUCERS IN COPING WITH WORLD ENERGY PROBLEM.

3. RESPONSE TO POLICY AS A WHOLE WAS UNIVERSALLY POSITIVE, ALL DELS VOICING THEIR APPRECIATION OF CONCRETE NATURE OF PROGRAM AND SPEED AND COURAGE WITH WHICH IT WAS FORMULATED, AND THE HOPE THAT IT WOULD BE WELL RECEIVED BY THE CONGRESS. ROHWEDDER OPENED BY NOTING THAT US PROGRAM SHOULD GIVE MAJOR BOOST TO IEA'S PROSPECTS FOR PRODUCING A MEANINGFUL REDUCED DEPENDENCY PROGRAM. CONFIDENTIAL

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DURING QUESTION AND ANSWER PERIOD, A NUMBER OF DELS, LED BY JAPAN, VOICED STRONG CONCERN OVER NUCLEAR ASPECTS OF PROGRAM AND THERE WAS BROAD AGREEMENT WITH JAPANESE VIEW THAT IEA SHOULD PLAY MAJOR ROLE IN FOSTERING INTERNATIONAL COOPERATION ON FUEL CYCLE ISSUES. IN RESPONSE TO QUESTIONS ON NUCLEAR ISSUES, US DEL INDICATED THAT WE ARE SENSITIVE TO CONCERNS OF OTHER IEA MEMBERS AND THAT WE ARE PREPARED TO DISCUSS IN IEA ENERGY ASPECTS OF NUCLEAR POLICY. FREEMAN POINTED TO PROVISIONS OF PROGRAM RE EXPEDITIOUS LICENSING OF NUCLEAR POWER PLANTS AND VOICED VIEW THAT CLARIFICATION OF US NUCLEAR POLICY SHOULD LEAD TO GREATER CONFIDENCE IN CONVENTIONAL LIGHT WATER REACTOR. AT SWISS AMBASSADOR'S DINNER EVENING OF APRIL 25, MOST HEADS OF DELEGATION FOCUSED ON NUCLEAR ASPECTS OF ENERGY POLICY AND URGED IEA, WITH CARE NOT TO INTRUDE INTO NUCLEAR AREAS BELONGING TO OTHER INTERNATIONAL FORUMS, TO UNDERTAKE DISCUSSIONS AND CAREFUL EXAMINATION OF ENERGY REPEAT ENERGY ASPECTS OF NUCLEAR POLICY, ESPECIALLY US POLICY IN PRESIDENT'S APRIL 7

MESSAGE.

4. SEVERAL DELS NOTED POTENTIAL IMPORTANCE OF US COAL EXPORTS AND ASKED WHAT EFFECTS OF PROGRAM WOULD BE IN THIS AREA. IN RESPONSE, FREEMAN INDICATED THAT PROGRAM PROJECTIONS DID NOT ENVISAGE EXPANDED EXPORTS BUT THAT NEITHER DO WE ENVISAGE ANY RESTRICTION ON EXPORTS AND,

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EB-08 EA-07 FRB-03 INR-07 IO-13 NEA-10 NSAE-00
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PA-01 OIC-02 NRC-05 /148 W

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TO THE EXTENT THAT WE GEAR UP FOR EXPANDED PRODUCTION, WE WOULD BE IN BETTER POSITION TO RESPOND TO WORLD DEMAND.

5. SEVERAL DELS VOICED SOME SKEPTICISM THAT GOAL OF REDUCING ANNUAL GROWTH OF US ENERGY DEMAND TO LESS THAN TWO PER CENT WOULD BE ATTAINABLE WITHOUT DEPRESSING GNP GROWTH. TO THIS FREEMAN RESPONDED THAT HUGE BUILT-IN WASTE IN CURRENT US ENERGY USE GIVES US BROAD SCOPE FOR IMPROVEMENT IN RATIO OF ENERGY CONSUMPTION TO GNP. OTHER POINTS MADE BY DELS INDICATED SOME CONCERN THAT PROGRAM DOES NOT CONTAIN ADEQUATE INCENTIVES FOR INCREASED PRODUCTION (GERMANY) AND THAT PRICE CONTROL PROVISIONS ALLOWING FOR ESCALATION AT GENERAL RATE OF INFLATION AMOUNTED TO FORM OF INDEXATION WHICH MIGHT BE USED AGAINST US BY OIL PRODUCERS, E.G., AT CIEC. JAPANESE MENTIONED TRADE ASPECTS OF TAX REBATE TO PURCHASERS OF

HIGH GAS-MILEAGE AUTOMOBILES, VOICING GOJ'S CONCERN OVER
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POSSIBILITY OF DISCRIMINATION AGAINST IMPORTS BUT NOTING
THAT IEA WAS NOT PROPER FORUM FOR DISCUSSING THIS ISSUE.

6. LONG-TERM CO-OPERATION PROGRAM. ACTING SLT CHAIRMAN
BORRE (US) SUMMARIZED RESULTS OF APRIL 21-22 SLT MEETING
AND ITS REPORT TO THE GB (IEA/GB(77)20) EMPHASIZING NEED
FOR FURTHER GUIDANCE FROM GB ON FINALIZATION OF INDIVI-
DUAL COUNTRY RECOMMENDATIONS, EQUIVALENCE OF EFFORT AND
ENERGY POLICY GUIDELINES. GB CHAIRMAN ROHWEDDER SUMMA-
RIZED THE RELEVANT REDUCED DEPENDENCY ELEMENTS AS IN-
CLUDING A GROUP OBJECTIVE, GENERAL POLICY GUIDELINES
SUCH AS THE 13 POINTS CONTAINED IN HIS CHAIRMAN'S NOTE
(IEA/GB(77)19) AND INDIVIDUAL COUNTRY RECOMMENDATIONS
EMERGING FROM THE SLT REVIEW. ROHWEDDER URGED THAT
COUNTRIES INDICATE THEIR WILLINGNESS TO HAVE THEIR ENER-
GY POLICIES REVIEWED AND MEASURED AGAINST THESE ELEMENTS
AND TO INDICATE AT MINISTERIAL MEETING POLITICAL COMMIT-
MENTS TO STRENGTHENED POLICIES DIRECTED AT ACHIEVEMENT
OF GROUP OBJECTIVE.

7. VIRTUALLY ALL DELS INDICATED AGREEMENT WITH BASIC
THRUST OF CHAIRMAN'S NOTE AND ACCEPTED 26 MMBD AS SATIS-
FACTORY OIL IMPORT OBJECTIVE. THERE WAS A VARIETY OF
OPINION ON EXTENT TO WHICH 13 GUIDING PRINCIPLES CON-
TAINED IN CHAIRMAN'S NOTE SHOULD BE REDRAFTED. US DEL
(BOSWORTH) NOTED THAT WHILE WE HAD DRAFTING CHANGES TO
SUGGEST ON A NUMBER OF THE PRINCIPLES WE HAD MAJOR PROB-
LEMS WITH PARA 6 (X) DEALING WITH NUCLEAR QUESTIONS AND
THOUGHT THIS ISSUE REQUIRED CONSIDERABLE FURTHER EXAMINA-
TION. MOST OTHER DELS HIGHLIGHTED THIS ISSUE, SOME
(JAPANESE, SWISS AND SEVERAL SMALLER COUNTRIES) ARGUING
THAT ROHWEDDER'S LANGUAGE DID NOT GO FAR ENOUGH AND
OTHERS (E.G. SWEDEN) ARGUING THAT IT WENT TOO FAR. TO A
LESSER EXTENT SKEPTICISM WAS EXPRESSED ON THE FEASIBILI-
TY OF SPECIFIC GAS AND OIL OBJECTIVES FOR THE GROUP.

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8. STATUS AND FUTURE HANDLING OF INDIVIDUAL COUNTRY
RECOMMENDATIONS REMAINED UNCERTAIN. US DEL ARGUED THAT
POLITICAL COMMITMENT BY GOVERNMENTS TO ADOPT STRENGTHEN-
ED POLICY MEASURES DESIGNED TO ACHIEVE GROUP OBJECTIVE
WAS HEART OF THE MATTER. COUNTRY RECOMMENDATIONS WERE

THEREFORE VERY IMPORTANT. REFERRING TO US ENERGY PROGRAM, HE URGED THAT OTHER COUNTRIES VOICE SIMILAR COMMITMENTS TO REDUCED DEPENDENCY OBJECTIVES. OTHERS (NORWAY, UK) INDICATED THAT COUNTRY RECOMMENDATIONS WOULD BE TAKEN INTO CONSIDERATION IN FORMULATION OF NATIONAL ENERGY POLICIES BUT THAT MINISTERS WOULD FIND IT DIFFICULT FORMALLY TO ENDORSE THEM. JAPAN URGED THAT SLT MAKE EFFORT TO FORMALIZE COUNTRY RECOMMENDATIONS PRODUCED BY RAPPORTEURS INTO JUDGMENTS BY SLT AS A WHOLE. ULTIMATELY, MOST DELS SUPPORTED DUTCH PROPOSAL THAT SLT REPORT, COUNTRY RECOMMENDATIONS AND ROHWEDDER'S 13 PRINCIPLES BE DRAWN TOGETHER INTO AN INTEGRATED PAPER FOR CONSIDERATION AT NEXT GB.

9. FOLLOWING HEADS OF DEL LUNCH, CHAIRMAN SUMMARIZED THIS DISCUSSION AS FOLLOWS: THE SECRETARIAT IN CONJUNCTION WITH THE CHAIRMAN WOULD AMALGAMATE IN ONE PAPER A DISCUSSION OF THE SLT REPORT, THE CHAIRMAN'S NOTE AND THE STATUS OF THE INDIVIDUAL COUNTRY RECOMMENDATIONS. THIS AMALGAMATION WILL TAKE INTO ACCOUNT COUNTRY COMMENTS ON THE CHAIRMAN'S NOTE WHICH SHOULD BE SUMMITTED TO THE SECRETARIAT WITHIN ONE WEEK. THE PAPER WILL BE AVAILABLE AROUND THE FIRST OF JUNE AND WILL BE DISCUSSED (BUT NOT REDRAFTED) BY SLT IN MID-JUNE IN PREPARATION

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NSC-05 PM-04 OES-06 SS-15 STR-04 ACDA-07 PRS-01
PA-01 OIC-02 NRC-05 /148 W
-----281702Z 030499 /46

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FOR THE JUNE 27-28 GOVERNING BOARD. IN ITS LATE JUNE MEETING, THE GB WILL BE EXPECTED TO ADVANCE THE PAPER SUFFICIENTLY THAT IT CAN SERVE AS THE BASIS FOR FORMULATION OF POLITICAL COMMITMENTS BY COUNTRIES TO THE ATTAINMENT OF THE GROUP OBJECTIVE AT A LATE SEPTEMBER OR EARLY OCTOBER MINISTERIAL (HEADS OF DEL LUNCH REGISTERED GENERAL APPROVAL OF THIS PERIOD FOR MINISTERIAL).

10. CIEC ISSUES. REVISED PAPER ON R & D COLLABORATION (IEA/GB(77)14) WAS APPROVED (WITH SPANISH AD REF) AND GB AGREED THAT GUIDELINES CONTAINED THEREIN, WHICH WOULD ALLOW PARTICIPATION BY LDCS ABLE TO CONTRIBUTE IN IEA R & D PROJECTS, SHOULD BE DRAWN UPON AS APPROPRIATE BY CIEC PARTICIPANTS. ONLY CHANGE FROM PAPER WHICH EMERGED FROM APRIL 19 BURROWS GROUP MEETING WAS TO INSERT INTO GUIDELINES (IN RESPONSE TO DUTCH PROPOSAL) LANGUAGE APPEARING ELSEWHERE IN THE PAPER EXPLICITLY NOTING THAT, CONSISTENT WITH IEA GUIDING PRINCIPLES FOR CONFIDENTIAL

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R & D COOPERATION, "SPECIAL CIRCUMSTANCES" OF LDCS WOULD BE TAKEN INTO ACCOUNT IN IEA DECISIONS ON SPECIFIC LDC REQUESTS FOR PARTICIPATION. SECRETARIAT NOTED THAT DECISION TO PERMIT LDC PARTICIPATION WOULD REQUIRE MINOR AMENDMENTS TO GUIDING PRINCIPLES FOR R & D COOPERATION AND INDICATED THAT DRAFT AMENDMENTS WOULD BE PREPARED FOR FUTURE GB CONSIDERATION.

11. THERE WAS NO DISCUSSION OF GENERAL CIEC ISSUES OTHER THAN BURROWS' REPORT ON APRIL 20 DISCUSSION OF CONTINUING CONSULTATION (ROOM DOCUMENT NO. 1 - HAND-CARRIED BY SENS), WHICH WAS RECEIVED WITHOUT COMMENT. IN HIS PRESENTATION BURROWS NOTED HIS DESIRE, WHICH WAS ENDORSED BY SEVERAL DELS, TO REACTIVATE STANDING GROUP ON PRODUCER/CONSUMER RELATIONS (SP/C) IN POST-CIEC PERIOD.

12. OIL MARKETS. SOM CHAIRMAN BECKER'S REPORT GENERALLY FOLLOWED PAPER ISSUED FOLLOWING APRIL 20-21 SOM MEETING (IEA/GB(77)21-HAND-CARRIED BY SENS). MOST DELS APPEARED TO ACCEPT PAPER'S CONTENTIONS THAT THERE IS THUS FAR NO STRONG ECONOMIC PRESSURE TOWARD ELIMINATION OF TWO-TIER PRICE SYSTEM, THAT ADDITIONAL FIVE PER CENT INCREASE BY UPPER-TIER OPEC COUNTRIES IN JULY REMAINS A SERIOUS POSSIBILITY, AND THAT SOM SHOULD LOOK INTO QUESTION OF WHETHER EXISTING REFINERY STRUCTURE AND ENVIRONMENTAL LEGISLATION MAY IN FUTURE MAKE IT DIFFI-

CULT FOR IEA COUNTRIES TO ACCOMMODATE INCREMENTAL SAUDI PRODUCTION WHICH WILL LARGELY CONSIST OF HEAVY, HIGH-SULPHUR CRUDES. THERE WAS NO DISSENT FROM RECOMMENDATION THAT COMPANY REPORTING CONTINUE ON MONTHLY, DATE OF LOADING BASIS.

13. US REP (BERGOLD OF WHITE HOUSE ENERGY OFFICE) AGREED THAT MARKET IMPACT OF SAUDI ACTION WAS LESS THAN HOPED FOR IN FIRST QUARTER DUE NOT ONLY TO WEATHER BUT
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ALSO TO MANAGERIAL AND TECHNICAL PROBLEMS INVOLVED IN EXPANDING CAPACITY BUT EMPHASIZED THAT IEA INTERESTS WOULD BE SERVED BY CONTINUATION OF PRESENT SAUDI POLICY BEYOND MID-YEAR. IF SAUDI PRODUCTION CONTINUES TO EXPAND, UPPER-TIER COUNTRIES COULD FACE STRONGER PRES-SURE LATER THIS YEAR AS NORTH SEA AND ALASKAN PRODUCTION COMES ON STREAM AND EXPANDED SAUDI PRODUCTION CAPACITY COULD SERVE US WELL IN FUTURE. HE URGED THAT IEA COUNTRIES DO EVERYTHING POSSIBLE TO HELP SAUDI ARABIA VALIDATE ITS DOHA POSITION.

14. OTHER BUSINESS. HIROO KINOSHITA (JAPAN) AND PETER BORRE (US) WERE UNANIMOUSLY ELECTED VICE CHAIRMEN OF SLT.

15. NEXT GB WAS SET FOR JUNE 27-28, BEGINNING AT 3:00 P.M. ON 27TH AND CONTINUING FOR FULL DAY ON 28TH. ROHWEDDER LEFT OPEN POSSIBILITY THAT MEETING WOULD SPILL OVER TO 29TH WHILE INDICATING HIS PREFERENCE THAT MEETING CONTINUE INTO EVEING OF 28TH IF NECESSARY TO COMPLETE THE AGENDA. IT WAS AGREED THAT LARGE PORTION OF MEETING WOULD BE TAKEN UP WITH DISCUSSION OF NUCLEAR ENERGY PROBLEM. US WILL BE EXPECTED TO LEAD OFF WITH PRESENTATION OF ITS NUCLEAR ENERGY POLICY. AT THE HEADS OF DEL LUNCHEON IT WAS AGREED THAT THERE WOULD ALSO BE A POLICY DISCUSSION OF THE IEA R & D PROGRAM AND ITS POTENTIAL FOR USEFUL EXPANSION. ROHWEDDER UNDERTOOK TO SEE THAT SCHMIDT-KEUSTER ATTENDS GB AND OTHER DELS WERE URGED TO INCLUDE R & D OFFICIALS IN THEIR DELEGATIONS.
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Message Attributes

Automatic Decaptioning: X
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Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
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Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
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Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
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Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2903876
Secure: OPEN
Status: NATIVE
Subject: APRIL 25-26 IEA GOVERNING BOARD
TAGS: ENRG, US, OECD
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/326479aa-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009